

Message Text

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FM AMEMBASSY OTTAWA

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C O N F I D E N T I A L OTTAWA 03118

EXDIS

(THIS IS THE SECOND OF A SERIES OF THREE TELEGRAMS TO
SECRETARY KISSINGER FROM AMBASSADOR SCHMIDT)

E.O. 11652: GDS

TAGS: PFOR, CA

SUBJECT: II - PARTNERSHIP

1. YOU HAVE EXPRESSED DISAPPOINTMENT THAT THE EUROPEANS
HAVE FAILED TO INCLUDE THE WORD "PARTNERSHIP" IN EITHER
THE EC OR NATO DECLARATIONS. THEIR UNWILLINGNESS
TO EMPLOY THE WORD MAY ARISE FROM ITS LACK OF PRECISION
AND FROM THEIR INABILITY TO UNDERSTAND ITS MEANING.

2. THE WORD WAS COINED IN THE ATLANTIC CONTEXT IN
1962, SUPPOSEDLY AS A POLITICAL STRATAGEM AND PRE-
SUMABLY BECAUSE ITS AUTHORS DID NOT WISH TO BE MORE
PRECISE. THIS WAS PART OF THE TWO PILLAR IDEA OR THE
DUMB-BELL THEORY (A BELL IN EUROPE AND A BELL IN THE
UNITED STATES WITH A BAR OF PARTNERSHIP BETWEEN).

3. ON SEVERAL OCCASIONS AFTER 1962 I ASKED LEADERS
IN THE DEPARTMENT AND THE ADMINISTRATION TO EXPLAIN
"PARTNERSHIP" TO ME, WHAT WERE ITS BENEFITS AND
RESPONSIBILITIES, BUT DISCOVERED THAT THEY WERE UNABLE
TO DO SO TO MY SATISFACTION. AT THE CHIEFS OF MISSION
CONFERENCE ON DECEMBER 13, ROBERT STRAUSS-HUPE VOLUNTEERED
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THAT "PARTNERSHIP" HAD NO MEANING IN POLITICAL SCIENCE.

AS A MEANS OF UNITING SEPARATE STATES INTO A LARGER
WHOLE MAN HAS INVENTED THE LEAGUE, ALLIANCE, CONFEDERATION,
FEDERATION AND UNION BUT THAT PARTNERSHIP HAS NO PLACE IN
SUCH POLITICAL ORGANIZATIONS.

4. PARTNERSHIP DOES EXIST IN THE UNITED STATES IN
BUSINESS, LEGAL AND MEDICAL PARTNERSHIPS BECAUSE A LAW
OF PARTNERSHIP ENFORCES THE TERMS OF THE PARTNERSHIP
AGREEMENT. IF A SERIOUS DISPUTE SHOULD ARISE BETWEEN
THE PARTNERS IT CAN BE RESOLVED BEFORE A COURT OF LAW
ESTABLISHED BY GOVERNMENT. BUT IF A TRULY SERIOUS DISPUTE
SHOULD BREAK OUT BETWEEN EUROPE AND THE UNITED STATES,
HOW IS IT TO BE RESOLVED? NO MEANS AS YET EXIST EXCEPT
WAR.

5.
5. PARTNERSHIP UNDER THE TWO PILLAR CONCEPT HAS USUALLY
OMITTED CANADA FROM CONSIDERATION. IF CANADA WAS INCLUDED,
IT WAS USUALLY LUMPED WITH THE UNITED STATES ON ONE SIDE
OF THE BELL - WHICH IS AN UNACCEPTABLE POSITION FOR CANADA.
THESE MAY BE AMONG THE REASONS THAT CANADA SINCE THE
MIDDLE 1960'S HAS BEEN STRIVING SO HARD TO DIVERSIFY--
TO CHINA, TO THE SOVIET UNION, TO THE CARIBBEAN, TO
FRANCOPHONIE AFRICA, TO LATIN AMERICA.

6. IT MAY BE THAT THE TIME HAS COME TO DROP THE
IMPRECISE WORD OF "PARTNERSHIP" AND TRY TO DEFINE THE
RELATIONSHIP MORE PRECISELY WITH A POLITICAL FORM,
WHICH CITIZENS OF THE ATLANTIC COUNTRIES CAN UNDERSTAND,
HAVE CONFIDENCE IN, AND EVEN BECOME ENTHUSIASTIC ABOUT,
BECAUSE IT MAY BE ONE THAT PROVIDES THEM WITH A GREATER
MEASURE OF SECURITY AND PROSPERITY.

SCHMIDT

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M. ELTZ-S/S-O

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